

Matteo Mecacci

Director of the OSCE Office for Democratic Institutions and Human Rights

Brussels, 18 January 2022

Dear Mr. Mecacci,

We are 62 Members of the European Parliament contacting you about the upcoming parliamentary elections in Hungary. We come from 5 political groups and from 19 different countries. But we all share the concern that the elections might not be held to the highest democratic standards.

That is why we would invite the OSCE Office for Democratic Institutions and Human Rights to carry out a *full-scale* election observation mission for this year's parliamentary election in Hungary.

Your Organisation has demonstrated its expertise and dedication to free and fair elections in over 150 election observations in the past decade. We are most grateful for your office's contribution to promoting democracy and human rights.

The final report of ODIHR's Limited Election Observation Mission of Hungary's latest parliamentary election in April 2018 concluded that "intimidating campaign rhetoric limited space for substantive debate and diminished voters ability to make an informed choice", and excessive spending by the government on public information campaigns "significantly compromised the contestants ability to compete on an equal basis". Furthermore, they attested an "overall lack of transparency" and media coverage that was "highly polarised and lacking critical analysis". Following the 2018 elections, the European Parliament adopted a reasoned proposal in September 2018, calling on the Council to determine the existence of a clear risk of a serious breach by Hungary of EU values, pursuant to Art 7 (1) TEU. The proposal was based, among others, on concerns in relation to the functioning of the electoral system and threats to media freedom.²

In the run up to this year's elections, we observed further seriously worrying developments. In their joint opinion, the Venice Commission and ODIHR have already expressed their

¹ https://www.osce.org/files/f/documents/0/9/385959.pdf, page 2

² https://www.europarl.europa.eu/doceo/document/TA-8-2018-0340 EN.html, paragraph 1

concerns about the amendments to the Hungarian electoral legislation adopted in 2020 during a state of emergency, without public consultation. The amendment imposing further restrictions on the candidatures for the national constituency was identified as particularly concerning as "the main effect of this reform would be to favour the incumbents". Furthermore, in November 2021, the government revised registration rules for permanent residence. As the revision eases the registration of fictitious addresses, it is widely feared that it will be instrumentalised by the ruling party to increase its voter base in particularly contested regions.⁴

Against this background, we think it to be crucial to follow all key aspects of the Hungarian electoral process: the legislative framework, candidate and voter registration, the campaign, the role of the media (including comprehensive media monitoring), the election administration, election dispute resolution, participation of women and national minorities, and the voting, counting and tabulation process on election day, as well as post-election complaints and appeals through a full-scale election observation mission.

Furthermore, in anticipation of such a mission it would be necessary to have the OSCE/ODIHR opinion with a full assessment of the electoral legislation of Hungary as it currently stands, including the amendments adopted after the Joint Opinion of the Venice Commission and the OSCE/ODIHR on the 2020 amendments.

We are very much looking forward to your reply and remain at your disposal in case you might need anything from us as Members of the European Parliament.

Yours sincerely,

Daniel Freund, Greens/EFA, Germany

Gwendoline Delbos-Corfield, Rapporteur on Hungary, Greens/EFA, France

Bettina Vollath, Shadow Rapporteur on Hungary, S&D, Germany

Ramona Strugariu, Shadow Rapporteur on Hungary, Renew, Romania

Malin Björk, Shadow Rapporteur on Hungary, The Left, Sweden

Danuta Hübner, EPP, Poland

Katalin Cseh, Renew, Hungary

Anna Donath, Renew, Hungary

Monika Vana, Greens/EFA, Austria

Lara Wolters, S&D, The Netherlands

Petri Sarvamaa, EPP, Finland

Sophie In't Veld, Renew, The Netherlands

Klemen Grošelj, Renew, Slovenia

Katharina Barley, S&D, Germany

Márton Gyöngyösi, NI, Hungary

Tineke Strik, Greens/EFA, The Netherlands

Karen Melchior, Renew, Denmark

Engin Eroglu, Renew, Germany

Moritz Körner, Renew, Germany

Terry Reintke, Greens/EFA, Germany

³ https://www.venice.coe.int/webforms/documents/?pdf=CDL-AD(2021)039-e, paragraph 32

⁴ https://hungarytoday.hu/hungary-registration-rules-election-amendment-press/

Ioannis Lagos, NI, Greece

Helmut Scholz, The Left, Germany

Niklas Nienaß, Greens/EFA, Germany

Radan Kanev, EPP, Bulgaria

Francisco Guerreiro, Greens/EFA, Portugal

Hilde Vautmans, Renew, Belgium

Alice Kuhnke, Greens/EFA, Sweden

Benoit Biteau, Greens/EFA, France

Thijs Reuten, S&D, The Netherlands

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